

Oxfordshire Minerals and Waste Local Plan

**OXFORDSHIRE MINERALS AND WASTE
DEVELOPMENT SCHEME
(Eleventh Revision) 2021**

January 2021

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1. INTRODUCTION

Purpose of the Oxfordshire Minerals and Waste Development Scheme

- 1.1 The County Council is preparing a new Oxfordshire Minerals and Waste Local Plan: Part 2 Site Allocations Plan. The Oxfordshire Minerals and Waste Development Scheme sets out the programme for the production of this plan and the planning policy documents (local development documents) that will make up the Plan.
- 1.2 Under Section 15 of the Planning and Compulsory Purchase Act 2004 (as amended), all local planning authorities must prepare and maintain a Local Development Scheme (LDS). Minerals and waste planning authorities (such as Oxfordshire County Council), which have responsibility to prepare plans and determine planning applications for minerals and waste development, must prepare and maintain an up to date Minerals and Waste Development Scheme (MWDS).
- 1.3 The MWDS must specify: the local development documents that are to be prepared and which of these are to be development plan documents (which will form part of the development plan for Oxfordshire); the subject matter and geographical area to which each development plan document is to relate; and the timetable for the preparation and revision of the development plan documents. It also includes information about minerals and waste planning policies for the county, and about the opportunities for people to be involved in the plan-making process.
- 1.4 The first Oxfordshire Minerals and Waste Development Scheme was brought into effect on 16 May 2005. Ten revisions of the Scheme have been produced by the County Council since then, the last review and update being in March 2020.
- 1.5 In line with Governments Plan Making Guidance¹ a Local Development Scheme is expected to be reviewed and updated at least annually, and it may also need updating more frequently if there are any significant changes in the timescales or the Plans being prepared.
- 1.6 As the last Minerals and Waste Development Scheme was approved in March 2020 and there are significant changes in the Plan preparation timescales, it is necessary to review and update the Scheme.

¹ [Plan Making Paragraph: 035 Reference ID: 61-035-20190723](#)

- 1.7 This (eleventh) revised Minerals and Waste Development Scheme 2021 updates and replaces the 2020 Scheme.
- 1.8 The OMWDS will be further reviewed and revised on an annual basis to take account of progress on preparation of the Minerals and Waste Local Plan and monitoring, in accordance with Plan Making Guidance.
- 1.9 The most recent version of the Oxfordshire Minerals and Waste Development Scheme Local Development Scheme will be published on the County Council website at:

<https://www.oxfordshire.gov.uk/cms/content/new-minerals-and-waste-local-plan>

or information can be obtained by contacting us at:

Minerals & Waste Planning Policy

Communities, Oxfordshire County Council

County Hall, Oxford OX1 1ND

Email: minerals.wasteplan@oxfordshire.gov.uk

2. OXFORDSHIRE MINERALS AND WASTE LOCAL PLAN

Purpose and Composition of the Minerals and Waste Local Plan

- 2.1 The first Oxfordshire Minerals and Waste Local Plan was adopted in 1996 and is now out of date. A new plan is needed that is in line with current legislation and national planning policy and provides for the future minerals and waste development needs of Oxfordshire. The new Oxfordshire Minerals and Waste Plan will replace the 1996 Minerals and Waste Local Plan and will cover the period to the end of 2031.
- 2.2 The new Minerals and Waste Local Plan will be in two parts:
- Part 1 – Core Strategy; and
 - Part 2 – Site Allocations.
- 2.3 The **Minerals and Waste Local Plan: Part 1 – Core Strategy** was adopted in September 2017 and is a development plan document that covers the whole county of Oxfordshire. It sets out the Council’s vision, objectives, spatial strategy, core policies and implementation framework for the supply of minerals and management of waste in Oxfordshire over the period to the end of 2031. The spatial strategies for minerals and waste includes strategic locations for development, supported by criteria based policies for the identification of specific sites and the consideration of planning applications for development. The spatial strategies are illustrated partly on a policies map (minerals) and partly on a key diagram (waste).
- 2.4 The **Minerals and Waste Local Plan: Part 2 – Site Allocations** will be a development plan document and will cover the whole county of Oxfordshire. It will make provision and identify sites for minerals and waste management development in Oxfordshire over the period to the end of 2031, in accordance with the spatial strategy and criteria based policies in the Core Strategy; and provide the detailed policy framework for minerals and/or waste management development management decisions. In particular, it will allocate the sites required to provide the additional capacity for minerals supply and waste management as set out in the Core Strategy.
- 2.5 The **Policies Map** shows proposals that are geographically defined, including mineral strategic resource areas and mineral safeguarding and consultation areas, and it will show specific minerals and waste site allocations and safeguarded minerals and waste sites and facilities. This has replaced the existing Proposals Map that forms part of the Oxfordshire Minerals and Waste Local Plan (1996). The new Policies Map will be amended and up-dated as required whenever new development plan documents with spatial policies are produced.

- 2.6 The minerals and waste matters shown on the Policies Map should also be included on the policies maps prepared by the Oxfordshire District Councils as part of their new local plans.
- 2.7 The Minerals and Waste Local Plan, together with the local plans and the joint strategic spatial plan (Oxfordshire Plan 2050) prepared by Oxfordshire's District Councils will comprise the statutory development plan for Oxfordshire. The development plan is the basis on which planning decisions are made.
- 2.8 The adopted Minerals and Waste Local Plan: Part 1 – Core Strategy and proposed Part 2 – Site Allocations will replace the saved policies of the Oxfordshire Minerals and Waste Local Plan, adopted in 1996. Chapter 4 provides further information about saved policies and their replacement by new development plan document policies.

Other Minerals and Waste Local Plan Documents

Statement of Community Involvement

- 2.9 The Statement of Community Involvement sets out the Council's policy and approach for involving communities and stakeholders in the preparation, review and alteration of local (minerals and waste) development documents; and in planning applications that the County Council determines. It relates to the whole of Oxfordshire. It is not a development plan document (ie it does not form part of the development plan for Oxfordshire).
- 2.10 The first Oxfordshire Statement of Community Involvement was adopted by the Council in November 2006. Following legislative and procedural changes affecting the way that local development documents are prepared including provisions and requirements for community and stakeholder engagement and consultation this was updated and replaced by a revised Oxfordshire Statement of Community Involvement in March 2015.
- 2.11 In light of further legislative and procedural changes, including the requirement for SCIs to be updated every 5 years, the requirement for Statements of Community Involvement on Ground and information relating to Neighbourhood Plans to be included a revised SCI version was prepared, consulted upon and adopted in May 2020.
- 2.12 In accordance with legislation the SCI will next be reviewed by 2025, unless local issues, further legislative changes or additional guidance is issued which require it to be undertaken sooner.

Supplementary Planning Documents

- 2.13 Supplementary planning documents may be prepared as part of a plan, where they can help applicants make successful planning applications or aid infrastructure delivery. They are not development plan documents (ie they do not form part of the development plan for the area).
- 2.14 The County Council may prepare supplementary planning documents on Minerals and Waste Development Code of Practice; and Restoration and After-use of Minerals and Waste Sites. These, however, are not priority documents and they are not currently included in the Council's programme for the Oxfordshire Minerals and Waste Local Plan.

Authority Monitoring Reports

- 2.15 The County Council has produced Oxfordshire Minerals and Waste Authorities Monitoring Reports (Formerly Annual Monitoring Reports) for each year from 2005 and they are published on the County Council website. Both are referred to as AMRs. They report on the implementation of the Minerals and Waste Local Plan and on the extent to which development plan policies are being achieved. The most recent report, for 2018 (calendar year), covers the period 1 January 2018 to 31 December 2018.
- 2.16 AMRs are required to be produced and published at least annually. The County Council monitors the effectiveness of policies and proposals in achieving the vision, spatial strategy and objectives of the Minerals and Waste Local Plan; and assesses:
- whether objectives and targets in the Plan are being met or are on track to be met and, if not, the reasons why;
 - what impact the policies of the Plan are having on other targets, at national, sub-national or local level;
 - whether any policies need to be replaced or amended to meet sustainable development objectives;
 - what action should be taken if any policies need to be replaced or amended.
- 2.17 The AMRs do not form part of the Oxfordshire Minerals and Waste Local Plan, but they are essential for monitoring the preparation and implementation of the plan and for indicating when and how review and revision needs to be carried out. The Council will use the results of monitoring in considering what, if any, changes need to be made to the Oxfordshire

Minerals and Waste Local Plan, when such changes need to be brought forward, and whether any other documents need to be prepared. Programmes for any such changes will be included in future reviews of the Minerals and Waste Development Scheme.

- 2.18 Figure 1 (page 22) shows the relationship between the different Minerals and Waste Plan Documents.

Relationship of Minerals and Waste Local Plan to other Policies, Plans and Strategies

National Planning Policy

- 2.19 The Government's National Planning Policy Framework (NPPF) was published and came into effect in March 2012 and a revised NPPF was published in February 2019. Planning Policy Statement 10: Planning for Sustainable Waste Management (PPS10) was replaced by the separate National Planning Policy for Waste, October 2014.
- 2.20 The Minerals and Waste Local Plan will be prepared to have regard to and be consistent with national policy. It will also have regard to the national Planning Practice Guidance².

Oxfordshire Joint Municipal Waste Management Strategy³

- 2.21 The Oxfordshire Joint Municipal Waste Management Strategy 2018-2023 was approved by the County Council and the five District Councils in Oxfordshire through the Oxfordshire Environment Partnership in 2019. The Strategy does not form part of the development plan, but it is an important material consideration for spatial planning. It provides a framework for the management of municipal waste in the county and sets local waste management targets. It identifies a need for increased waste reduction, recycling and composting and notes the benefits of the Circular Economy. The Minerals and Waste Local Plan will have appropriate regard to the 2019 Strategy and to any further revision or replacement of it.

² <https://www.gov.uk/guidance/plan-making>

³ <https://www.oxfordshire.gov.uk/sites/default/files/file/waste-and-recycling/OxfordshiresResourcesandWasteStrategy.pdf>

Oxfordshire Energy Strategy⁴

- 2.22 The Council has endorsed the multi-stakeholder led Oxfordshire Energy Strategy, which was launched in November 2019, committing to reduce carbon emissions by 50% by 2030, reaching net zero by 2050 and secure a smart, clean, modern energy infrastructure.

Climate Change Declaration

- 2.23 Oxfordshire County Council has committed to bold new targets to reduce carbon emissions on its own estate and in the County. The council has committed to reduce emissions from its own operations to net zero by 2030 and play its full role in driving the low carbon transition in the county.

Oxfordshire Local Transport Plan⁵

- 2.24 The Minerals and Waste Core Strategy will also have regard to the Oxfordshire Local Transport Plan. Connecting Oxfordshire: Local Transport Plan 2015 – 2031 (LTP4) was adopted by OCC in September 2015, and was updated in 2016. A new plan, The Oxfordshire Local Transport and Connectivity Plan, is being developed, in order to take account of: a) Oxfordshire County Council's acknowledgement of Climate Emergency; b) Air Quality issues around the County; and c) deliver Healthy place shaping for all residents. These objectives are on top of the goals from LTP4: to support jobs and housing growth and economic vitality; to reduce transport emissions; to protect and enhance Oxfordshire's environment and improve quality of life; and to improve public health, air quality, safety and individual wellbeing. The new Plan will cover the period up to 2050.

Oxfordshire Infrastructure Strategy⁶

- 2.25 The Oxfordshire infrastructure Strategy was adopted in 2017 and prioritises infrastructure investment needed to support jobs and housing growth in Oxfordshire. It prioritises the delivery of different types of strategic infrastructure, maximises the use of available and planned infrastructure capacity and aims to make better informed choices about the location

⁴ <https://www.oxfordshirelep.com/energystrategy>

⁵ <https://www.oxfordshire.gov.uk/residents/roads-and-transport/connecting-oxfordshire/policy-and-overall-strategy>

⁶ [https://www.oxfordshiregrowthboard.org/projects/#:~:text=The%20Oxfordshire%20Infrastructure%20Strategy%20\(OxIS,requirements%20to%202040%20and%20beyond.](https://www.oxfordshiregrowthboard.org/projects/#:~:text=The%20Oxfordshire%20Infrastructure%20Strategy%20(OxIS,requirements%20to%202040%20and%20beyond.)

of future growth. A revision is currently being undertaken to reflect on the last three years and to incorporate current priorities.

Strategic Economic Plan for Oxfordshire⁷

- 2.26 Strategic Economic Plan for Oxfordshire was published in 2016. This sets out a strategic economic vision and objectives that reflect priorities for economic growth to 2030 and a related programme for growth. It is closely related to the Oxfordshire and Oxford City Deal that was agreed with the Government in January 2014, the Oxfordshire Growth Deal that was secured in January 2015 and the Oxfordshire Housing & Growth Deal that was signed in February 2018. In addition, the Creative, Cultural, Heritage and Tourism Investment Plan (2016) sits under the Strategic Economic Plan and will help deliver the ambitions for economic growth in Oxfordshire up to 2030. This has implications for mineral supply and waste management requirements in Oxfordshire over the plan period and the Minerals and Waste Local Plan will have appropriate regard to the Strategic Economic Plan for Oxfordshire.

Oxfordshire Local Industrial Strategy⁸

- 2.27 The Oxfordshire Local Industrial Strategy (2019) prepared by OxLEP (of which the County Council is a Partner) sets out a plan to build on Oxfordshire's strong foundations and world class assets, to deliver transformative growth which is clean and sustainable and delivers prosperity for all communities across the County. This could have implications for mineral supply and waste management requirements in Oxfordshire over the Plan period and the Minerals and Waste Local Plan will have appropriate regard to the Local Industrial Strategy.

Oxfordshire Plan 2050⁹

- 2.28 As part of the Oxfordshire Housing & Growth Deal, February 2018, the Oxfordshire Plan 2050 is to be prepared jointly by the five Oxfordshire District Councils, with County Council involvement. It will help deliver the new houses and infrastructure needed in the county in a way that aligns strategies and infrastructure investment programmes for delivery. This will be a joint strategic spatial plan that is a statutory development plan document. It will build on the foundations set by current and emerging District Local Plans and take account of the strategic planning issues for the County up to 2050. It will identify key areas for sustainable housing and employment growth which will give the district councils a framework for

⁷ <https://www.oxfordshirelep.com/about/our-strategies/our-strategic-economic-plan-sep>

⁸ https://www.oxfordshirelep.com/sites/default/files/uploads/Oxfordshire%20Local%20Industrial%20Strategy_0.pdf

⁹ <https://oxfordshireplan.org/>

production of future Local Plans that will provide a strategic view of how housing and infrastructure will be delivered up to 2050. The Minerals and Waste Local Plan will need to be consistent with and have appropriate regard to the Oxfordshire Plan 2050.

2.29 Figure 2 (page 20) shows the relationships between the Oxfordshire Minerals and Waste Local Plan and other plans and strategies.

3. PROGRAMME FOR THE PREPARATION OF OXFORDSHIRE'S MINERALS AND WASTE LOCAL PLAN

3.1 Table 1 (page 18) is a schedule of the local (minerals and waste) development documents that the County Council proposes should make up the Oxfordshire Minerals and Waste Local Plan, including the now adopted Core Strategy. It identifies which of the documents are to be development plan documents and the subject matter and geographic area to which each document relates; and it shows the current programme for their preparation, with the key stages towards adoption.

3.2 This revised Minerals and Waste Development Scheme covers the period to December 2023 and shows that the County Council will focus on preparation of the Minerals and Waste Local Plan: Part 2 – Site Allocations, now that the Minerals and Waste Local Plan: Part 1 – Core Strategy has been adopted. It includes a timetable for preparation of the Minerals and Waste Local Plan: Part 2 – Site Allocations from commencement in September 2017 to adoption in December 2023. This position is in accordance with procedure, policy and guidance made through the Localism Act 2011, the Neighbourhood Planning Act 2017, the revised National Planning Policy Framework (July 2018) and the Planning Practice Guidance.

Statement of Community Involvement

3.3 The first Oxfordshire Statement of Community Involvement (SCI) was adopted by the Council in November 2006, revised in 2015 and in light of further legislative and procedural changes was revised, consulted upon and adopted by the County Council in May 2020.

3.4 Our current SCI can be viewed on the County Councils website at:

<https://www.oxfordshire.gov.uk/residents/environment-and-planning/planning/planning-policy/minerals-and-waste-policy/new-minerals-and-waste-plan>

Minerals and Waste Local Plan

3.5 Legislation and national policy allow for local plans to be prepared either as a single plan or multiple plan documents. The way in which provision for mineral working and waste

management development is made in the plan is a matter for the Council to decide taking into account local circumstances and in consultation with the local community.

- 3.6 The Council took the decision in December 2014 (Oxfordshire Minerals and Waste Development Scheme (Sixth Revision) 2014) to prepare the Minerals and Waste Local Plan in two parts: Core Strategy; and Site Allocations. This provided the quickest and most effective way to put in place a up to date local policy framework for decision making on planning applications for minerals and waste developments.

Minerals and Waste Local Plan: Part 1 – Core Strategy

- 3.7 The County Council adopted the Minerals and Waste Local Plan: Part 1 – Core Strategy in September 2017. Therefore, it now forms part of the Development Plan and replaces the majority of the policies in the Oxfordshire Minerals & Waste Local Plan 1996.

Minerals and Waste Local Plan: Part 2 – Site Allocations

- 3.8 The Minerals and Waste Local Plan must be prepared in accordance with current government policy in the revised National Planning Policy Framework (February 2019) and the National Planning Policy for Waste (October 2014) and having due regard to National Planning Practice Guidance.
- 3.9 The County Council initially published Issues and Options consultation papers for the then proposed Waste and Minerals Site Proposals and Policies Documents in February and April 2007 respectively. Work on those documents was not progressed beyond that as it was decided to focus on preparation of the Minerals and Waste Core Strategy. However, work that went into the preparation of those consultation papers, the responses to the consultations and subsequent work on mineral and waste sites was used to inform the preparation of the Minerals and Waste Local Plan: Part 1 – Core Strategy. This included assembly of information on potential minerals and waste development sites nominated by developers and landowners for possible inclusion in the Site Allocations Plan, for use in testing the delivery of strategy options for the Core Strategy.
- 3.10 Preparation of the Minerals and Waste Local Plan: Part 2 – Site Allocations commenced in September 2017, following adoption of the Core Strategy. A draft Site Assessment Methodology (including a renewed call for site nominations) and draft Sustainability Appraisal Scoping Report (including the requirements for Strategic Environmental Assessment) were prepared and a consultation was carried out on these in January/February 2018. The comments that were received were considered and revised

versions of these two documents were published in August 2018 alongside the Issues and Options consultation document.

- 3.11 All the comments received to the Issues and Options Consultation were considered and further evidence was gathered. This included a preliminary Sustainability Appraisal/Strategic Environmental Assessment, Site Assessments, Habitats Regulations Assessment (HRA) and Strategic Flood Risk Assessment.
- 3.12 In January to March 2020, a Preferred Options consultation took place, identifying a number of Mineral and Waste Sites to meet the mineral needs and waste requirements as set out in the Core Strategy.
- 3.13 A revised Local Development Scheme (Tenth Edition) was approved in March 2020 to reflect this work.
- 3.14 The Preferred Options consultation was very successful with a significant number of responses. After reviewing the responses received, we have highlighted a number of areas that require further evidence gathering to ensure a sound plan. Further evidence required relates to:
- Site Deliverability
 - Site Assessment process
 - Sustainability Appraisal
 - Habitats Regulation Assessment
 - Strategic Flood Risk Assessments
- 3.15 Therefore in light of this further work, an additional Regulation 18 consultation is required to ensure sound evidence base at Examination.
- 3.16 A revised timetable for preparation of the Site Allocations Plan, including this additional Reg 18 consultation, is set out in Table 1 (page 18) and shown in more detail in Annex 1 (page 27). This shows the commencement of Plan preparation in September 2017, the Issues and Options consultation undertaken in August to October 2018 and the first Preferred Options (Reg 18) consultation in January-March 2020. It then shows the following subsequent stages:

- consideration of consultation responses, further evidence gathering and assessment, and preparation of a revised Plan document, and publication of a further round of consultation on Preferred Options (Reg 18) in August

-September 2021. This stage involves the re-assessment of all the reasonable alternatives, including the sites consulted on as preferred options. For the purpose of the evaluation those sites will be considered to be returned to the status of reasonable alternatives;
- consideration of consultation responses, further evidence gathering and assessment, and preparation of a revised Plan document, and publication the proposed submission plan for representations (Regulation 19) in March – April 2022;
- submission of the Site Allocations Plan for examination in November 2022, with an expectation that hearings will be held in May/June 2023 with an expectation that the Inspector’s report might be received in August 2023;
- and expected adoption of the Plan in February December 2023.

3.17 The County Council considers this to be the fastest practicable timetable taking into account requirements for further assessment of site options; preparation of evidence base documents; engagement under the duty to co-operate; consultation with stakeholders; sustainability appraisal, strategic environmental assessment, habitats regulations assessment and strategic flood risk assessment; drafting of the Plan; consideration of representations; the independent examination process; preparation of the Inspector’s report and recommendations; consideration of the Inspector’s report and the adoption process; committee reporting procedures and timetables; and the resources available for the project.

Other Documents

3.18 Earlier versions of the Development Scheme included preparation of supplementary planning documents on a Minerals and Waste Development Code of Practice and on Restoration and After-use of Minerals and Waste Sites. These are not priority documents and therefore are not included in this revision of the Development Scheme; but the possible future need for them and any other Minerals and Waste documents will be kept under review.

3.19 Annex 1 (page 24) sets out profiles of the minerals and waste development documents that are to be prepared. For each document it gives an overview, briefly describing the role and subject of the document, its coverage and status, together with a timetable for the key stages in preparation and a summary of the arrangements for production.

Policies Map

- 3.20 The Minerals and Waste Local Plan: Part 1 – Core Strategy includes a key diagram to illustrate the spatial strategy for waste development but the minerals strategy and proposals are shown on a Policies Map. This shows the mineral strategic resource areas and the mineral safeguarding and consultation areas. The Policies Map will in due course also show proposals in the Site Allocations Plan that are geographically defined, including specific minerals and waste site allocations and any safeguarded minerals and waste sites and facilities. When the Site Allocations Plan has been adopted, the Policies Map will completely replace the existing Minerals and Waste Proposals Map (including inset maps) in the Oxfordshire Minerals and Waste Local Plan (1996). The content of the Policies Map should be shown on the policies maps of the District Local Plans covering Oxfordshire. The Policies Map will subsequently be revised whenever a new development plan document or a revision of a development plan document that includes site specific proposals is adopted, to ensure it shows the up to date adopted policy position.

Monitoring and Review

- 3.21 The Minerals and Waste Local Plan requires a robust approach to monitoring and review of the Plan and particularly of minerals supply and demand in Oxfordshire and of waste management needs. This is done through annual Monitoring Reports linked to an annual review of the Local Aggregate Assessment and periodic review of the Waste Needs Assessment.

Plan Appraisal and Assessment

- 3.22 The policies and proposals in the Minerals and Waste Local Plan will be assessed for their contribution to the aims of sustainable development. Sustainability appraisal of plans is required under the Planning and Compulsory Purchase Act 2004 and strategic environmental assessment of plans is required under the European Directive on Strategic Environmental Assessment. The County Council is combining these in a single appraisal and assessment process, which is being carried out as an integral part of plan preparation. A sustainability appraisal report has been produced for the Minerals and Waste Local Plan: Part 1 – Core Strategy and will be for Part 2 – Site Allocations.
- 3.23 Minerals and waste development documents must also be subject to Habitats Regulations Assessment, under the European Habitats Directive, to assess the likely effects of plans, either alone or in combination with other plans and projects, on sites which have been designated as being of European importance for the habitat or species they support. A

Habitats Regulations Assessment of the Minerals and Waste Local Plan: Part 1 – Core Strategy has been undertaken and will be for Part 2 – Site Allocations Plan.

Resources

- 3.24 The programme for preparation of the Minerals and Waste Local Plan: Part 2 – Site Allocations takes into account the availability of staff and financial resources relative to the work expected to be required. Whilst there are uncertainties with the plan preparation process, the County Council considers the programme in this scheme to be realistic, subject to no significant unforeseen circumstances arising.
- 3.25 The Plan will be prepared in-house by the Council’s Minerals and Waste Policy Team of three officers (Minerals and Waste Local Plan Manager, Principal and Planning Policy Officer), under the direction of the Assistant Director Strategic Infrastructure and Planning and the Director for Planning & Place. The team will, as required, draw on: administrative and technical support from within the wider Service; specialist input, particularly on transport, landscape, ecology and archaeology, from elsewhere within the Council; and input on communications from within the Council.
- 3.26 Due to the resources required for the additional evidence gathering and to see the Plan through to adoption, long term external consultant support has been sought and appointed. They will assist with the technical background work required to prepare the Site Allocations Plan, including the Sustainability Appraisal, Site Assessments, HRA and SFRA. The consultants will also be responsible for project planning the delivery of the Site Allocations Plan to ensure future milestones are met and will work in close partnership with the existing Policy Team.
- 3.27 Additional external consultants and temporary staff will be used where necessary, in particular if required to provide specialist input that is not available within the Council. This may include support on: Local Aggregate Assessment; Waste Needs Assessment; Aggregates Monitoring Report and facilitation of stakeholder meetings.

Council Procedures and Reporting Protocols

- 3.28 The Council has set up a Minerals and Waste Cabinet Advisory Group comprising County Council members, chaired by the Cabinet Member for Environment (who has responsibility for the Minerals and Waste Local Plan), supported by key officers. This Group will enable elected members to be engaged in and provide guidance to officers on preparation of the Plan, prior to formal decision making by Cabinet and full County Council.
- 3.29 Decisions at key stages in the preparation of the Minerals and Waste Local Plan will be made by the Cabinet Member for Environment, Cabinet or full County Council, according to the requirements of legislation and Council procedure. The proposed submission document, submission and adoption stages of Plan documents will require full County Council resolution.

Potential Risks to the Programme

- 3.30 The Plan preparation process has a number of risk elements, including:
- Staff Resources;
 - Funding;
 - Performance of supporting consultants;
 - The democratic decision-making process;
 - Capacity of other organisations to input to documents;
 - Capacity of the Planning Inspectorate and speed of the Examination;
 - Changes in legislation or national policy;
 - ‘Soundness’ of Plan documents;
 - Legal challenge to Plan preparation process.

The County Council has procedures in place to mitigate these risks.

4. EXISTING (SAVED) MINERALS AND WASTE PLANNING POLICIES

- 4.1 The policies in the Oxfordshire Minerals and Waste Local Plan, adopted in 1996, were automatically 'saved' for three years from 28 September 2004, i.e. until 27 September 2007. In September 2007 the Secretary of State issued a Direction listing 46 policies of the Minerals and Waste Local Plan which were saved beyond that date. Policies not listed in the Direction expired on 27 September 2007. 30 of the saved policies have now been replaced by policies in the adopted Minerals and Waste Local Plan: Part 1 – Core Strategy. The remaining 16 saved policies are listed in Table 2 (page 18). These will continue in force until replaced by new policies in the Minerals and Waste Local Plan: Part 2 – Site Allocations, when this Plan is adopted. Until then they will form part of the development plan for Oxfordshire.
- 4.2 A schedule of all saved minerals and waste policies in the Minerals and Waste Local Plan 1996 stating when they were or are proposed to be replaced, and by which new development plan document, is set out in Annex 2 (page 32). The relationships between the saved plans and the new development plan documents proposed in this Development Scheme are illustrated in Figure 1 (page 20).

Table 1

Oxfordshire Minerals and Waste Local Plan

Schedule and Programme of Proposed Local (Minerals and Waste) Development Documents

Document Title, Status and Geographic Area	Summary of Subject Matter	Chain of Conformity	Commence Preparation	Community Engagement & Consultation (Reg. 18)	Publish Proposed Submission Document (Reg. 19)	Submit to Secretary of State (Reg. 22)	Independent Examination (Reg. 24)	Inspector's Report (Reg 25)	Adoption (Reg. 26)
Statement of Community Involvement Non - Development Plan Document Covers whole of Oxfordshire	To set out the Council's policy on community involvement in local (minerals and waste) development documents and planning applications	Must be in conformity with legislative requirements	<i>Review Commenced June 2019</i>	<i>July – October 2019</i>	<i>n/a</i>	<i>N/A</i>	<i>N/A</i>	<i>N/A</i>	<i>Adopted May 2020</i>
Minerals and Waste Local Plan: Part 1 – Core Strategy	To set out the Council's vision, objectives, spatial strategy	Must conform with legislative requirements	<i>Commenced March 2005</i>	<i>Initial issues & options consultation June 2006;</i>	<i>Published for representations to be made</i>	<i>Submitted for examination Dec 2015</i>	<i>Examination Hearings were held in September 2016</i>	<i>Inspector's report received and</i>	<i>Adopted September 2017</i>

Development Plan Document Covers whole of Oxfordshire	and core policies for the supply of minerals and management of waste in Oxfordshire over the period to 2031	and national planning policy *		<i>Initial preferred options consultation Feb 2007;</i> <i>Further consultation on issues and options and preferred options Feb 2010 – Jan 2011;</i> <i>Consultation on draft (preferred) strategies Sept – Oct 2011</i> <i>Consultation on revised draft plan Feb – March 2014</i>	<i>Aug 2015</i>			<i>published June 2017</i>	
Minerals and Waste Local Plan: Part 2 – Site Allocations Development Plan Document Covers whole of Oxfordshire	To make provision and allocate sites for minerals and waste development, in accordance with the Core Strategy; and provide the detailed policy framework for development management decisions	Must be in conformity with the Core Strategy	<i>Commenced September 2017 (after Core Strategy adoption)</i>	<i>Community and stakeholder engagement and consultation on site options (Issues and Options, Reg. 18)</i> <i>August – September 2018</i> Consultation on draft Site Allocations Plan (Preferred Options, Reg. 18) January – March 2020.	Publish for representations to be made (Reg. 19) March - April 2022	Submit for examination November 2022	Examination hearings May/June 2023	Receive and publish Inspector's report August 2023	Adopt Part 2 Plan - Site Allocations December 2023

				Further consultation on Draft Site Allocations Plan (Preferred Options, Reg 18) August – September 2021					
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Regulation (Reg.) numbers refer to The Town and Country Planning (Local Planning) (England) Regulations 2012.(Amended)

Stages in italics have already been completed.

* National planning policy at that time was contained in the National Planning Policy Framework (NPPF), 2012 and National Planning Policy for Waste October 2014. The Site Allocations Plan will be in be in conformity with the Core Strategy and the NPPF 2019 and the National Planning Policy for Waste 2014

The need for any supplementary planning documents (e.g. minerals and waste development code of practice; and restoration and after-use of minerals and waste sites) will be kept under review; these documents are not included in this Development Scheme.

Table 2

Saved Policies that form part of the Oxfordshire Minerals and Waste Local Plan

Plan	Policy	Period Saved
Oxfordshire Minerals and Waste Local Plan	SC3 – Sutton Courtenay: traffic routeing	All saved from 27.09.08 until replaced by new policies in development plan documents when adopted.
	SW1 – Sutton Wick: area for working	
	SW2 – Sutton Wick: access restriction	
	SW3 – Sutton Wick: access requirement	
	SW4 – Sutton Wick: rate of production	
	SW5 – Sutton Wick: after-uses	
	SH1 – Stanton Harcourt: areas for working	
	SH2 – Stanton Harcourt: Sutton bypass	
	SH3 – Stanton Harcourt: traffic routeing	
	SH4 – Stanton Harcourt: traffic routeing requirements	
	SH5 – Stanton Harcourt: after-uses	
	SH6 – Stanton Harcourt: after-use management	
	CY1 – Cassington – Yarnton: area for working	
	CY2 – Cassington – Yarnton: conveyors and haul routes	
	CY3 – Cassington – Yarnton: after-uses	
CY4 – Cassington – Yarnton: pedestrian and cycle routes		

Figure 1

Oxfordshire Minerals and Waste Local Plan – How the Separate Documents Fit Together

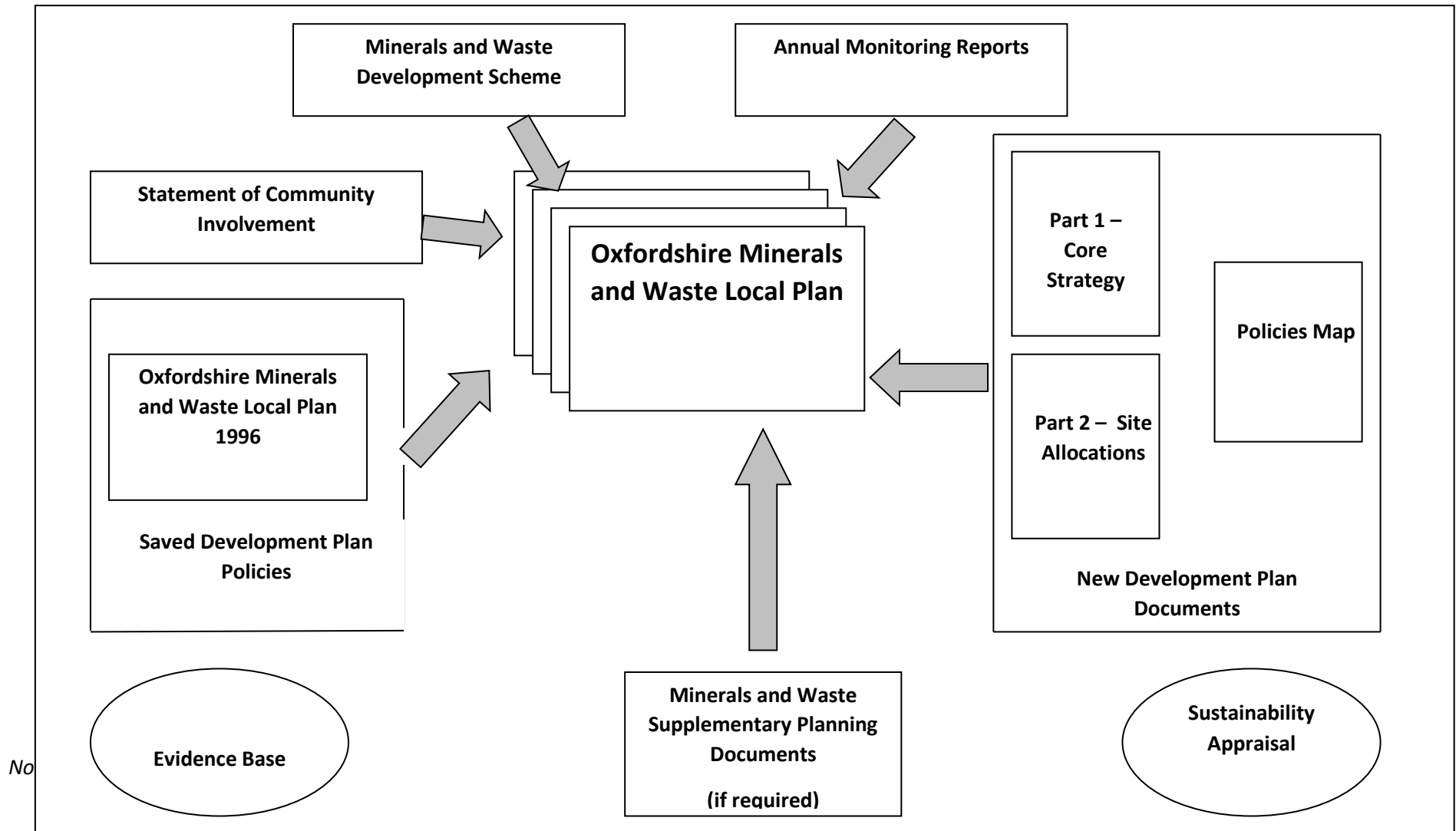
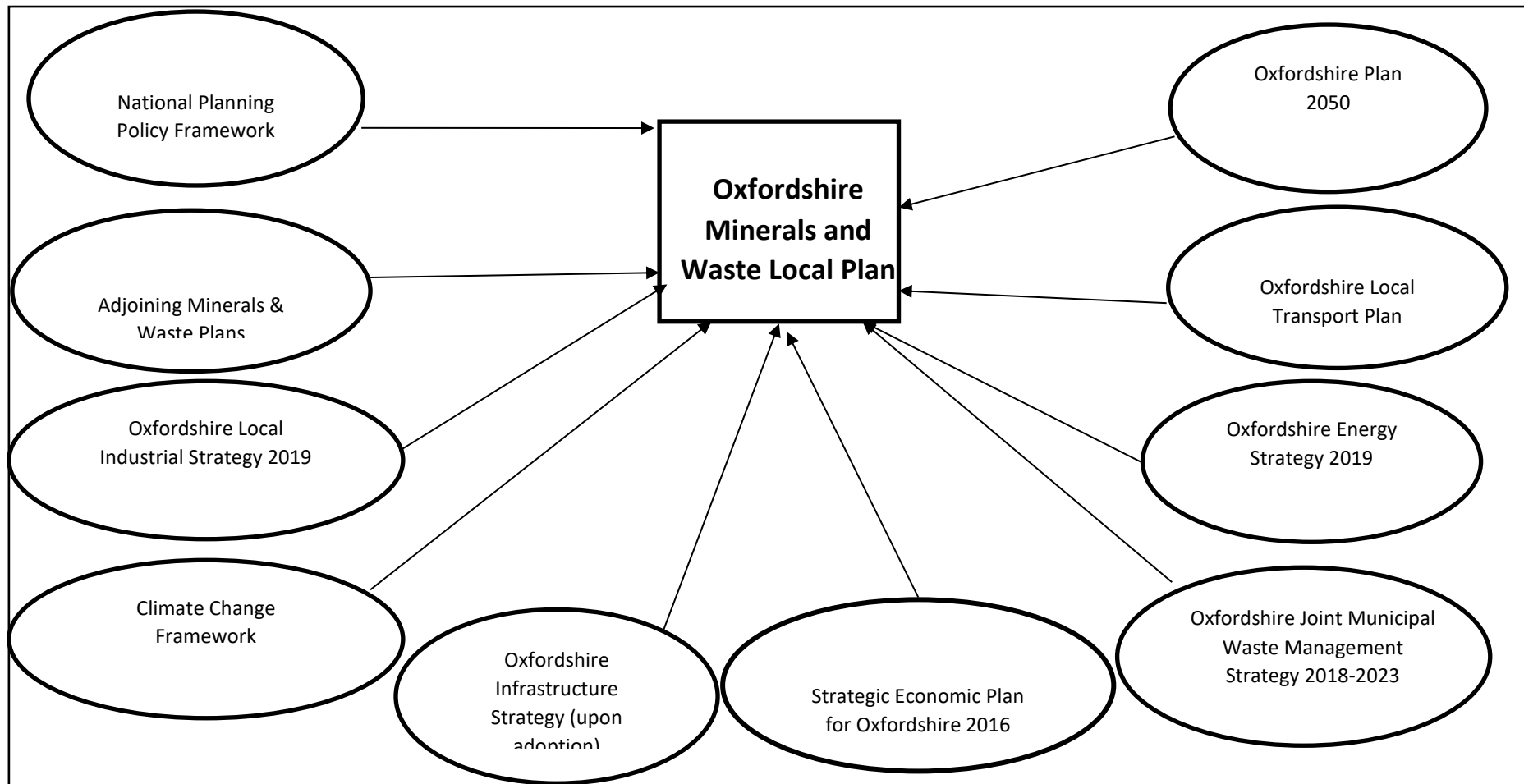


Figure 2

Relationships between Oxfordshire Minerals and Waste Local Plan and Other Strategies and Plans



ANNEX 1

PROFILES OF MINERALS AND WASTE DEVELOPMENT DOCUMENTS

Statement of Community Involvement (SCI)

Overview

Role and Subject

Coverage The administrative area of Oxfordshire.

Status Non – Development Plan Document.

Review

The current adopted SCI 2020 replaces previous versions adopted in 2006 and 2015. It is to be reviewed every 5 years.

Timetable

Stage	Dates
Commence review of document	Commenced

	May 2019
Stakeholder & community engagement – Consultation on draft document	Completed July– Oct 2019
Adoption of Revised Statement of Community Involvement	Adopted May 2020

Minerals and Waste Local Plan: Part 1 – Core Strategy

Overview

Role and Subject

Strategic document setting out the vision, objectives, spatial strategies, core policies and implementation framework for meeting known and anticipated requirements for the supply of minerals and management of waste in Oxfordshire over the period to the end of 2031. It includes minerals, waste and common core policies and spatial strategies for minerals and waste, including strategic locations for minerals and waste developments supported by criteria based policies for the identification of specific sites and the consideration of planning applications for development. The spatial strategies will be shown on a policies map (minerals) and key diagram (waste). The Core Strategy identifies significant relationships with other relevant strategies and plans and with other local authority areas. It includes policies covering all types of minerals and waste development and general development control policies.

Coverage The administrative area of Oxfordshire.

Status Development Plan Document.

It must be consistent with relevant national planning policy (particularly the NPPF and National Planning Policy for Waste), and have regard to national Planning Practice Guidance

Timetable

Stage	Dates
Commence preparation of document – Evidence gathering + Stakeholder & community engagement	Commenced March 2005
Consultation on Issues & Options	Consulted June – August 2006

Consultation on Initial Preferred Options	Consulted Feb – March 2007
Further evidence gathering and assessment	November 2008 – December 2009
Consultation on scope of Sustainability Appraisal	May 2009
Stakeholder and community engagement on Revised Options and Preferred Options	February 2010 – January 2011
Consultation on draft (preferred) Minerals and Waste Strategies	September – October 2011
Consultation on revised Minerals and Waste Core Strategy	February/March 2014
Published Proposed Submission Document for Representations	August 2015
Submitted document to Secretary of State	December 2015
Independent Examination Hearings	Held September 2016
Received and Published Inspector’s Report	June 2017
Adoption of Core Strategy	Adopted September 2017

Arrangements for production

November 2020

Organisational Lead	Director for Planning & Place.
Political Management	Cabinet Member for Environment; other County Council members involved through the Minerals & Waste Cabinet Advisory Group, Cabinet and full County Council at appropriate stages.
Internal Resources	MWLP Project Team (3 Officers) plus administrative and technical support; specialist input as required, particularly on transport, ecology and archaeology; and input from Corporate Communications Team as required.
External Resources	Consultant to facilitate stakeholder group meetings; Consultant to prepare Local Aggregate Assessment; Consultant to advise on Waste Needs Assessment; Consultants to advise on and undertake Sustainability Appraisal and Habitats Regulations Assessment; Consultant to undertake Strategic Flood Risk Assessments (partly in conjunction with district councils); Consultants or temporary staff to give additional capacity for workload peaks.
External Stakeholder Resources	Oxfordshire Partnership; Oxfordshire Growth Board; Minerals and Waste Forum (Stakeholder Group); Oxfordshire Minerals and Biodiversity Stakeholder Group; South East England Aggregate Working Party; South East Waste Planning Advisory Group; Nuclear Legacy Advisory Forum; Duty to Co-operate bodies.
External Community & Stakeholder Involvement	Consultation bodies and other stakeholders canvassed for their views on issues and options and, as appropriate, advice sought on reasonable options.

Minerals and Waste Local Plan: Part 2 – Site Allocations

Overview

Role and Subject

Document making provision for and allocating specific sites for minerals and waste developments in Oxfordshire over the period to 2031 and setting out policies for control of development of those sites. It will in particular allocate sites within the minerals strategy areas and in accordance with the waste strategy in the Core Strategy, in order to deliver these strategies. This document will also identify safeguarded minerals and waste sites and facilities. In addition, it may include more detailed policies for making decisions on planning applications for minerals and waste and related development within allocated sites and elsewhere, building on general policies in the Core Strategy.

Coverage The administrative area of Oxfordshire.

Status Development Plan Document.

It will be consistent with the Core Strategy and consistent with national planning policy (particularly the NPPF and National Planning Policy for Waste), and will have regard to national Planning Practice Guidance

Timetable

Stage	Dates
Evidence gathering, initial stakeholder and community engagement, identification of site options and initial assessment	September 2017 – April 2018
Preparation of issues and options consultation document	May – July 2018
Consultation on site options (Issues and Options, Regulation 18)	August – October 2018

Consider consultation responses; further evidence gathering and assessment; preparation of consultation draft document	October 2018 – December 2019
Consultation on draft document (Preferred Options, Regulation 18)	January – March 2020
Consider consultation responses; further evidence gathering and assessment; preparation of revised document for publication	March 2020- July 2021
Consultation on draft document (Preferred Options, Regulation 18)	August – September 2021
Consider consultation responses; further evidence gathering and assessment; preparation of revised document for publication	September 2021 – March 2022
Publish proposed submission Plan for representations (Regulation 19)	March – April 2022
Submit Plan to Secretary of State	Nov 2022
Independent examination hearings	May/June 2023
Receive and publish Inspector's Report	August 2023
Adoption of Part 2 Plan – Site Allocations	Dec 2023

Arrangements for production

Organisational Lead

Director for Planning & Place.

Political Management

Cabinet Member for Environment; other County Council members involved through the Minerals & Waste Cabinet

Advisory Group, Cabinet and full County Council at appropriate stages.

Internal Resources	MWLP Project Team (3 Officers) plus administrative and technical support; specialist input as required, particularly on transport, landscape, ecology and archaeology; and input from Corporate Communications Team as required.
External Resources	<p>Consultant to provide technical support on site assessment and preparation of draft Plan;</p> <p>Consultants to undertake Site Assessments;</p> <p>Consultants to advise on and undertake Sustainability Appraisal and Habitats Regulations Assessment;</p> <p>Consultant to undertake Strategic Flood Risk Assessments;</p> <p>Consultants to provide project planning support</p> <p>Consultants or temporary staff to carry out other specialist work or give additional capacity for workload peaks if required.</p>
External Stakeholder Resources	<p>Oxfordshire Partnership;</p> <p>Oxfordshire Growth Board;</p> <p>Oxfordshire District Councils;</p> <p>South East England Aggregate Working Party;</p> <p>South East Waste Planning Advisory Group;</p> <p>Nuclear Legacy Advisory Forum;</p> <p>Duty to Co-operate bodies.</p>
External Community & Stakeholder Involvement	Consultation bodies and other stakeholders canvassed for their views on issues and options and, as appropriate, advice sought on reasonable options.

Policies Map

Overview

Role and Subject

Map showing graphic expression on an Ordnance Survey base of locationally specific policies and proposals in adopted development plan documents, in particular in the Minerals and Waste Local Plan: Part 1 – Core Strategy and Part 2 – Site Allocations, and any relevant saved policies and proposals for minerals and waste. It will include spatial representation of policies and proposals for minerals and waste management development and of any other relevant policies such as environmental designations, constraints and safeguarded areas and sites.

Coverage The administrative area of Oxfordshire.

Status Integral part of Development Plan Documents.

Timetable

The Policies Map will be prepared in parallel with preparation of the Minerals and Waste Local Plan, Part 1 – Core Strategy and Part 2 – Site Allocations (see document profiles above), and will be revised as and when any other development plan document that is prepared or revised is adopted, to illustrate geographically the application of the policies in the document or revision.

Arrangements for production

The Policies Map has been produced and will be updated when the Minerals and Waste Local Plan: Part 2 – Site Allocations is prepared and adopted. The arrangements for producing it will be as for that document (see document profiles above). The contents of the Policies Map will be shown on the Policies Maps of the District Local Plans covering Oxfordshire.

ANNEX 2

SCHEDULE OF SAVED MINERALS AND WASTE POLICIES AND THEIR PROPOSED REPLACEMENT

Oxfordshire Minerals and Waste Local Plan

Policy No.	Subject of Policy	To be replaced / deleted	When (estimate for those marked December 2020)	Replaced in which DPD
SD1	Sand and gravel landbanks	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD2	Small sand and gravel extensions	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD3	Limestone and chalk quarries	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD4	Ironstone extraction	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD5	Clay extraction	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy

SD7	Rail head sites	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD9	Rail head safeguarding	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD10	Mineral safeguarding	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SD11	Prior extraction	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W2	Waste from elsewhere	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W3	Recycling proposals	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W4	Recycling in the countryside	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W5	Screening waste plant etc	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W6	Langford Lane site	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
W7	Landfill	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE2	Mineral working outside identified areas	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy

PE3	Buffer zones	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE4	Groundwater	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE5	River Thames etc	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE7	Floodplain	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE8	Archaeological assessment	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE9	Archaeological remains	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE10	Woodland and forestry	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE11	Rights of way	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE12	Public access	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE13	Restoration and after-use	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PE14	Nature conservation	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy

PE18	Determining applications	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PB1	Processing plant etc	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
PB2	Removal of plant etc	Replaced	Replaced September 2017	Minerals and Waste Local Plan: Part 1 – Core Strategy
SC3	Sutton Courtenay: traffic routeing	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW1	Sutton Wick: area for working	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW2	Sutton Wick: access restriction	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW3	Sutton Wick: access requirement	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW4	Sutton Wick: rate of production	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SW5	Sutton Wick: after-uses	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH1	Stanton Harcourt: areas for working	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH2	Stanton Harcourt: Sutton bypass	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations

SH3	Stanton Harcourt: traffic routeing	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH4	Stanton Harcourt: traffic routeing requirements	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH5	Stanton Harcourt: after-uses	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
SH6	Stanton Harcourt: after-use management	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY1	Cassington – Yarnton: area for working	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY2	Cassington – Yarnton: conveyors and haul routes	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY3	Cassington – Yarnton: after-uses	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations
CY4	Cassington – Yarnton: pedestrian and cycle routes	To be replaced	(February 2022)	Minerals and Waste Local Plan: Part 2 – Site Allocations

Alternative Formats of this publication can be made available on request. These include other languages, large print, Braille, audio cassette, computer disk or e-mail

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